

## Message Text

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 3762

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L BONN 20297

E.O. 11652: GDS

TAGS: NATO, PFOR, GW

SUBJECT: WARSAW PACT DECLARATION

REFS: (A) STATE 291456; (B) BONN 20070

1. FONOFF (KUEHN, SOVIET DESK) TOLD US DECEMBER 1 THAT FRG'S TENTATIVE ANALYSIS OF THE WARSAW PACT DECLARATION IS THAT THE DECLARATION IS INTENDED AS A PROPAGANDA DEVICE. IT ADVOCATES DETENTE FROM EASTERN POSITIONS ON VARIOUS PENDING SUBJECTS SUCH AS CSCE, MBFR, AND DISARMAMENT. IN THIS CONTEXT KUEHN NOTES THAT THE TONE OF THE DECLARATION IS FAIRLY MILD. ON BERLIN IT IS MORE MODERATE THAN ARTICLE VII OF THE USSR/GDR FRIENDSHIP TREATY. WHILE DECLARATION RESTATES EASTERN POSITION AND AGAIN ADVOCATES DEVELOPMENT OF DIRECT TIES WITH WEST BERLIN, TENTATIVE CONCLUSION OF FONOFF ANALYSIS IS THAT THE DECLARATION IS NOT INTENDED TO

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EXACERBATE EXISTING BERLIN SITUATION.

2. FONOFF ANALYSIS OF THE PROPOSAL FOR NON-FIRST USE OF NUCLEAR WEAPONS AND THE PROPOSAL FOR FREEZING OF MEMBERSHIP OF NATO AND WARSAW PACT PARALLELS CLOSELY THE ANALYSIS IN REFTEL A. KUEHN CALLED THE FORMER "ABSO- LUTELY NON-ACCEPTABLE," AND THE LATTER A "NON-STARTER." THE FONOFF HAS NOT YET DECIDED WHETHER TO ADVOCATE A RESPONSE BY NATO TO THESE TWO PROPOSALS, AL- THOUGH IT ANTICIPATES THAT THEY WILL BE DISCUSSED IN NATO AT AN EARLY DATE. KUEHN ADDED THAT HE PERSONALLY IS OPPOSED TO A REPLY BY NATO.

3. IT MAY BE OF INTEREST THAT FALIN, WHEN HE PRESENTED THE PROPOSALS TO THE FOREIGN OFFICE, STRESSED THAT HE WAS DOING SO IN THE NAME OF THE WARSAW PACT, NOT IN THE NAME OF THE SOVIET UNION. KUEHN DOES NOT DISAGREE THAT THE TWO PROPOSALS IN THE DECLARATION ARE SOVIET- INSPIRED, BUT HE BELIEVES THE SOVIETS WILL STRESS THAT THEY ARE WARSAW PACT, NOT SOVIET, PROPOSALS.

4. THE CDU OPPOSITION HAS ALSO WEIGHED IN AGAINST THE NUCLEAR PACT PROPOSAL. SHADOW DEFENSE MINISTER MANFRED WOERNER DESCRIBED IT AS "TOTALLY UNACCEPTABLE." HE SAID THE AIM OF THE PROPOSAL WAS TO PERPETUATE THE CON- VENTIONAL SUPERIORITY OF THE WARSAW PACT IN EUROPE. SUCH A NEUTRALIZATION OF NUCLEAR WEAPONS WOULD, ACCOR- DING TO WOERNER, PARALYZE THE MAINSTAY OF WESTERN DETERRENCE AND DESTROY THE BALANCE OF POWER TO THE DETRIMENT OF THE WEST.

5. A SENIOR DEFENSE MINISTRY OFFICIAL TOLD AN EMBASSY OFFICER DEC. 1 THAT THE PROPOSAL WAS A SOVIET GIMMICK COMPARABLE TO GROMYKO'S NUF PROPOSAL BEFORE THE UN AND WAS AN ATTEMPT TO REINFORCE THE IMPRESSION WITH WORLD PUBLIC OPINION THAT THE SOVIET UNION REPRESENTED A FORCE FOR PEACE.  
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